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FROM MORE THAN 1600 TOXIC PLANT OPENINGS AND CLOSINGS

Janet Currie
Lucas Davis
Michael Greenstone
Reed Walker

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Do Housing Prices Reflect Environmental Health Risks? Evidence from More than 1600 Toxic Plant Openings and Closings

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ABSTRACT

A ubiquitous and largely unquestioned assumption in studies of housing markets is that there is perfect information about local amenities. This paper measures the housing market and health impacts of 1,600 openings and closings of industrial plants that emit toxic pollutants. We find that housing values within one mile decrease by 1.5 percent when plants open, and increase by 1.5 percent when plants close. This implies an aggregate loss in housing values per plant of about \$1.5 million. While the housing value impacts are concentrated within 1/2 mile, we find statistically significant infant health impacts up to one mile away.

Janet Currie
Princeton University
316 Wallace Hall
Princeton, NJ 08544
and NBER
jcurrie@princeton.edu

Michael Greenstone
MIT Department of Economics
50 Memorial Drive, E52-359
Cambridge, MA 02142-1347
and NBER
mgreenst@mit.edu

Lucas Davis
Haas School of Business
University of California
Berkeley, CA 94720-1900
and NBER
ldavis@haas.berkeley.edu

Reed Walker
50 University Hall, MC 7360
Berkeley, CA 94720-7360
rwalker@haas.berkeley.edu

1. Introduction

A ubiquitous and largely unquestioned assumption in studies of housing markets is that there is perfect, or at least unbiased, information about local amenities and disamenities. This assumption is critical because it has allowed for the generation of estimates of willingness to pay (WTP) for air pollution, hazardous waste sites, health risks, school quality, local crime, climate, and many other amenities and disamenities (e.g., Davis 2004 and 2011; Chay and Greenstone 2005; Greenstone and Gallagher 2008; Linden and Rockoff 2008); these estimates are of interest in their own right but they are also necessary for the development of optimal policy. However, there is virtually no direct evidence on whether housing market participants are aware of the differences in amenities across locations. The absence of this evidence undermines confidence in the reliability of the estimates of WTP, especially in the case of environmental disamenities where there is often great scientific uncertainty about the consequences of exposure.

Industrial plants that emit toxics are an especially important and salient local amenity. These plants are ubiquitous in the United States today, and many lie in close proximity to major population centers. Further, they emit nearly 4 billion pounds of toxic pollutants annually, including 80,000 different chemical compounds (GAO 2010).² Whereas criteria air pollutants like sulfur dioxide have been regulated for decades, regulation of other airborne toxics is in its infancy. The unveiling of the Mercury and Air Toxics Standards in December 2011 represents the first time the U.S. government has enforced limits on mercury and other toxic chemicals and most of the chemicals emitted have never undergone any form of toxicity testing (U.S. Department of Health and Human Services 2010).³ Indeed, the existing evidence on toxic emissions is particularly sparse, despite the fact that toxics are widely believed to cause cancer, birth defects, and damage to the brain and reproductive systems (U.S. Centers for Disease Control and Prevention 2009). On the other side of the ledger, these plants create jobs, increase local economic activity, and can lead to positive economic spillovers (Greenstone, Hornbeck, and Moretti, 2010).

This paper represents a first step towards assessing the standard assumption of perfect or unbiased information in the housing market. In doing so, we develop a research design to estimate

² Source: http://www.gao.gov/highrisk/risks/safety-security/epa_and_toxic_chemicals.php. Accessed on March 19th, 2012.

³ The Environmental Protection Agency characterizes their risk assessments as “not completely accurate” because “scientists don’t have enough information on actual exposure and on how toxic air pollutants harm human cells. The exposure assessment often relies on computer models when the amount of pollutant getting from the source(s) to people can’t be easily measured. Dose-response relationships often rely on assumptions about the effects of pollutants on cells for converting results of animal experiments at high doses to human exposures at low doses.” Source: http://www.epa.gov/ttn/atw/3_90_024.html (accessed on March 20, 2012).

the external costs of toxic plants in terms of both people's willingness to pay to avoid toxic industrial facilities and population health. We have assembled an extraordinarily rich dataset on the location and economic activity of industrial plants in five large states in the United States. Our analysis focuses, in particular, on plants that report toxic emissions to the U.S. Environmental Protection Agency's *Toxic Release Inventory*. We link information on these "toxic" plants with administrative data that provides detailed information on the universe of housing transactions and birth outcomes in these states. All three datasets provide exact geographic coordinates, so we are able to perform the analysis with a high degree of spatial detail.

Our research design is based on the sharp change in local amenities that result from more than 1,600 toxic plants opening and closing.⁴ The power of combining the 1,600 plus openings and closings is that their staggered timing means that they form natural comparison groups for each other. Further, the large number of changes in plant operations allows for an analysis based on millions of births and hundreds of thousands of housing transactions. The remarkable spatial detail of our data means that we can identify housing units and births both in the immediate vicinity of plants and slightly farther away, allowing for comparisons both over time and across households living at different distances from the plants.⁵

Since the previous literature offers little guidance about how far toxic pollutants travel, our first contribution is to show that pollution emitted from toxic plants can be detected up to one mile away from those plants. Using data from pollution monitoring stations and a difference-in-difference estimator, we document significantly higher levels of ambient toxic pollution within one mile of operating plants. On average, each birth in our sample lies within one mile of 1.27 toxic plants, so our results imply that the total amount of exposure could be substantial. Moreover, these results motivate our baseline research design, which compares households within one mile of a plant to households one to two miles away.

We then turn to the housing market to assess the extent to which these 1600 plus plant openings and closings are reflected in sales prices. If households have good information, then their willingness-to-pay to avoid negative externalities should be reflected in housing price differentials. Our preferred estimates imply that housing values are about 1.5 % lower within one mile of operating

⁴ Indeed, our approach is inspired by a series of studies by C. Arden Pope and collaborators who examined the health effects of opening and closing the Geneva steel mill near Provo, Utah in the late 1980s (Pope 1989; Ransom and Pope 1992; Pope, Schwartz, and Ransom 1992). These studies have been influential largely because the resulting sharp changes in airborne particulates over a short period of time make the empirical analyses transparent and highly credible.

⁵ There have been attempts to study the health and housing price responses of toxic emissions at the county level (Agarwala, Banerghansa, and Bui 2010; Bui and Mayer 2003; Currie and Schmieder 2009), but counties are too large due to the short transport distances of most airborne toxic pollutants (see Figure 1).

toxic plants. The results are roughly symmetric with housing prices decreasing when plants open and increasing when plants close. We estimate that the aggregate loss in housing value per plant is approximately \$1.5 million. The effect is highly localized, with the largest impacts within a half-mile radius of the plant.

Housing prices serve as a valuable summary measure of household welfare, but these estimates will understate the economic cost of local externalities if there is imperfect information. Many toxic pollutants are colorless, odorless, and not well monitored, making them less salient than many other negative externalities. Thus, it is valuable to contrast housing prices with health outcomes, which should immediately respond to changes in plant activity regardless of how well these potential risks are understood. We find that the incidence of low birth weight increases by 2% within one mile of operating toxic plants, with comparable magnitudes between 0 and 0.5 miles and 0.5 and 1 miles. Using an estimate of the monetary costs of low birth weight, this implies a total cost per plant of \$700,000 from this one health outcome alone. Again the effect appears to be roughly symmetric in response to openings and closings, and again the effect appears to be highly localized, with no impact beyond one mile.

Our study is one of the first large-scale empirical analyses of the external costs of toxic plants. Whereas there are a handful of case studies of individual plants, relatively few studies have examined multiple facilities, and our study is the first to bring together data from such a large number of plants.⁶ This richness allows us to begin to characterize heterogeneity of effects across plants. In additional results, we stratify plants by size and by the amount and toxicity of emissions, finding that the housing price and health impacts are experienced broadly across different types of plants. Interestingly, we find larger health impacts around plants that emit very toxic chemicals, but limited evidence that this has a differential impact on housing values.

Our study is also the first in this literature to simultaneously examine both housing prices and health outcomes. Some of the most suggestive results in the paper come from these comparisons. For example, whereas the housing market impacts appear to be largely concentrated within a half mile, the health effects are observed up to one mile away. This suggests that the health effects of toxic plants may not disappear completely as soon as the plant closes, as would be the case if the causal channel is water or ground pollution.

Lastly, we test whether household characteristics change when plants open and close.

⁶ Studies of individual plants include the studies by C. Arden Pope mentioned above, as well as Blomquist (1974), Nelson (1981), and Kiel and McClain (1995). For studies of multiple plants see, e.g., Bui and Mayer (2003) and Davis (2011).

This analysis is of significant independent interest, as it provides new insight on the extent to which populations migrate in response to changes in local amenities (Banzhaf and Walsh 2008). We find that neighborhoods within one mile appear to have improved socio-economic status when plants are in operation, suggesting that other things equal, infant health outcomes would improve rather than deteriorate. Given previous evidence that educated, non-Hispanic white mothers are more likely to move away from known hazards (Currie, 2011), this pattern suggests that the hazards posed by toxic plants may not be widely recognized.

The rest of the paper proceeds as follows: Section 2 presents an analytical framework which helps motivate the empirical analysis. Section 3 discusses the data, and Section 4 discusses the research design. Sections 5 and 6 outline the econometric specifications and results for housing values and infant health respectively. Finally, Section 7 interprets the results and 8 concludes.

2. Analytical Framework

2.1. The Incidence of Toxic Plant Openings

To motivate our empirical strategy, we outline a partial equilibrium model of housing incidence in the context of toxic plant externalities.⁷ A local economy consists of a continuum of agents of measure one (denoted L) that choose to live in one of two locations $g \in \{N, F\}$; some choose to live near a plant ($g = N$) and others choose to live further away from a plant ($g = F$), but in the same local labor market. Toxic plant activity generates local economic benefits for both sets of residents in the form of wage income, w . Wages are assumed to be an exogenous function of local productivity and are the same across groups. Residents in each location enjoy location-specific amenities net of any housing costs, A_g , associated with their location. Lastly, each resident i has some idiosyncratic preference for both locations, ϵ_{ig} , representing heterogeneity in the valuation of local amenities. The ϵ_{ig} 's are independently and identically distributed across individuals and assumed to possess a continuous multivariate distribution with mean zero.

An individual seeks to maximize utility by choosing over locations

$$U_{ig} = \max\{v_N + \epsilon_{iN}, v_F + \epsilon_{iF}\},$$

where v_g represents mean utility in location g . Individuals will locate in whichever community yields the highest utility. Without heterogeneity in locational preferences, all individuals will locate in the community that offers the highest amenities. With heterogeneity in tastes, individuals in location N

⁷ The results from this partial equilibrium exercise generalize into a model of general equilibrium of the sort found in Kline (2010) and Moretti (2011). These models are themselves generalizations of the canonical models of Rosen (1974) and Roback (1982).

will have $v_N - v_F > \epsilon_{iF} - \epsilon_{iN}$. Define the distribution function $\eta_i \equiv \epsilon_{iF} - \epsilon_{iN}$ by $G(\cdot)$. Then, $L_N \equiv \Pr(\eta_i < v_N - v_F)$ is the measure of individuals in location N .

Write the total welfare of workers in location N and F as

$$V = E[\max\{v_N + \epsilon_{iN}, v_F + \epsilon_{iF}\}]$$

And consider a positive economic shock stemming from a toxic plant opening in the community. We model this shock as a marginal improvement in productivity in the local community, which is assumed to increase wages in both the near and far locations equally. The plant opening, however, creates a negative externality for residents living near the plant through, for example, air pollution and related health effects.

Taking the derivative of workers welfare with respect to the economic shock associated with a plant opening yields the expression:

$$(1) \quad \frac{dV}{d\theta} = L_F \cdot \frac{\partial w}{\partial \theta} + L_N \cdot \left[\frac{\partial w}{\partial \theta} + \frac{\partial A_N}{\partial \theta} \right] = L \cdot \frac{\partial w}{\partial \theta} + L_N \cdot \frac{\partial A_N}{\partial \theta}$$

where $d\theta$ represents the marginal effect of a plant opening and $\frac{dV}{dv_g} = L_g$.⁸ Equation (1) suggests the incidence of the plant opening may be summarized by two terms. The first term is the total wage effect associated with the plant opening. Since in our empirical application, all residents near or far live within two miles of a plant, we assume that the wage effects are similar for both nearby residents and those a little further from a plant. The second term consists of the non-wage changes in amenities associated with a plant opening for residents near the plant. Since negative plant externalities in the form of noise or air pollution are highly localized, these costs will only accrue to the residents living near the plant.

After the plant opening some “marginal” residents who initially lived near the plant are better off moving further away. However, since workers are optimizing with respect to location decisions, a simple envelope result suggests that workers who switch locations in response to a change in local amenities are to first order indifferent about doing so. Therefore, the incidence of the plant opening may be approximated simply by the change in prices experienced by the immobile population. In the case of non-marginal changes in productivity or local amenities, the envelope theorem no longer holds, and taste-based sorting may also have first-order implications for welfare. However, in the case of localized disamenities such as a single plant, Bartik (1987) and Palmquist (1992) show that the slope of the hedonic price function is an approximate measure of the willingness to pay for a non-

⁸ The relationship $\frac{dV}{dv_g} = L_g$ follows directly from assuming that preference heterogeneity is drawn from a Type I Extreme Value distribution (Train 2003). However, this relationship also holds independent of the distribution of the taste heterogeneity. See Busso, Gregory, and Kline (2011).

marginal change. See Greenstone and Gallagher (2008) for a more complete discussion of non-marginal changes in the context of environmental amenities.⁹

This paper aims to estimate the local disamenities of toxic plant operation, $\frac{\partial A_N}{\partial \theta}$, *holding all other factors fixed*. We do this by comparing residents near a plant to those within the same local labor market who live slightly further away. Since, by assumption, both groups are affected similarly by the productivity shock, the difference-in-differences estimate will approximate $\frac{\partial A_N}{\partial \theta}$. By explicitly controlling for the first component of equation (1) in this way, our estimates will reflect the gross external costs/benefits of a toxic plant opening or closing rather than the net external costs/benefits after accounting for any local economic gains associated with toxic plant production.

2.2. Decomposing Housing Incidence: Pollution-Health Externalities

Housing prices serve as a useful way to track the costs and benefits of toxic plant activity, and housing prices may offer the best data we have about people's willingness to pay to avoid disamenities.¹⁰ Nevertheless, housing values may not fully capture the amenities and disamenities associated with toxic emissions if residents do not fully understand the risks. Many air pollutants are colorless, odorless, and are not well monitored even though they may be harmful to human health.

Hence, to supplement our analysis of the housing market, we also explore implications for the health of local communities surrounding toxic plants. We focus on infant health because it is one of the few measures of population health that is available at a fine level of geographic disaggregation. Infant health is also a key indicator of society's well-being and an important determinant of an individual's future success in life (Currie, 2011). And focusing on infant health is advantageous, relative to adult outcomes, because infants do not have a long unobserved health history. For example, studies of the effects of pollution on adults are often plagued by concerns about previous exposures and behaviors.

We believe this is the first large-scale study to present evidence on housing prices and health outcomes in the same setting. Comparisons of the two sets of results provide some insight into the operation of housing markets. For example, under the assumption that there are unbiased beliefs about the infant health effects, it is possible to estimate the share of the observed effect on housing prices accounted for by changes in infant health. Further, given our fine-grained spatial data, we can assess whether the pattern of effects on housing prices matches the pattern of infant health effects. This comparison can shed light on the validity of the assumption that the housing market has perfect

⁹ Equilibrium sorting models may also yield insight into the welfare effects of non-marginal changes in the context of environmental disamenities. See Kuminoff, Smith, and Timmins (2010) for a recent review.

¹⁰ The authors have often used these measures for this purpose. See, e.g., Currie and Walker (2011), Davis (2004, 2011), Chay and Greenstone (2005), and Greenstone and Gallagher (2008).

information about key amenities, which is an assumption that is central to the extensive hedonic housing price literature.

3. Data Sources and Summary Statistics

3.1. The Toxic Release Inventory Data

We identify toxic plants using the Toxic Release Inventory (TRI), a publicly-available database established and maintained by the U.S. Environmental Protection Agency (EPA).¹¹ The TRI was established by the Emergency Planning, Community Right to Know Act (EPCRA) in 1986, in response to the Bhopal disaster and a series of smaller spills of dangerous chemicals at American Union Carbide plants. Bhopal added urgency to the claim that communities had a “right to know” about hazardous chemicals that were being used or produced in their midst. EPCRA requires manufacturing plants (those in Standard Industrial Classifications 2000 to 3999) with more than 10 full-time employees that either use or produce more than threshold amounts of listed toxic substances to report releases to the EPA.¹²

The toxic emissions measures in the TRI have been widely criticized (Marchi and Hamilton, 2006; Koehler and Spengler, 2007; Bennear, 2008). The emissions data are self-reported, and believed to contain a large amount of measurement error.¹³ Moreover, coverage has expanded over time to include additional industries and additional chemicals, making comparisons of total emissions levels over time extremely misleading.¹⁴ Finally, because of the minimum thresholds for reporting, plants may go in and out of reporting even if they are continually emitting toxic chemicals. This introduces additional measurement error, and also makes the TRI poorly suited for identifying plant openings and closings.

The TRI is extremely useful, however, for identifying which U.S. industrial plants emit toxic pollutants. The approach we adopt in this paper is to ignore, almost completely, the self-reported magnitudes and instead exploit variation introduced by plant openings and closings. Using the

¹¹ See EPA (2007) and EPA (2011b) for detailed descriptions of the TRI.

¹² Currently, facilities are required to report if they manufactured or processed more than 25,000 pounds of a listed chemical or “otherwise used” 10,000 pounds of a listed chemical. For persistent bio-accumulative toxins, the thresholds are lower. These thresholds have changed periodically over the life of the program. For example, in 1998, EPA added the receipt or disposal of chemical waste to the definition of “otherwise used”.

¹³ The EPCRA explicitly states that plants need not engage in efforts to measure their emissions. The EPA provides guidance about possible estimation methodologies, but plants estimate their emissions themselves, and estimating methodologies vary between plants and over time. In addition, EPA enforcement of TRI reporting has typically taken the form of ensuring compliance rather than accuracy (Marchi and Hamilton, 2006).

¹⁴ Federal facilities were added in 1994. Mining, electric utilities, hazardous waste treatment and disposal facilities, chemical wholesale distributors and other additional industrial sectors were added in 1998. Treatment of persistent bio-accumulative toxins was changed in 2000. By the EPAs own admission, the TRI is not well suited for describing changes in total amounts of toxic releases over time (U.S. EPA 2011b).

publicly-available TRI data, we create a list of all U.S. “toxic” plants by keeping every plant that ever reported toxic emissions to the TRI in any year. This sidesteps the problems introduced by changes in reporting requirements because plants end up being classified as “toxic” plants, even if, for example, they are in industries which were not included in the early years of the TRI. We then link this list of toxic plants to establishment-level data from the U.S. Census Bureau to determine the exact years in which each plant opened (and closed, if applicable).

3.2. The Longitudinal Business Database

We determine the exact years in which plants open and close using the U.S. Census Bureau’s Longitudinal Business Database (LBD). Started in 1975, the LBD is a longitudinal, establishment-level database of the universe of establishments in the United States.¹⁵ The LBD has been used widely by economists, for example, in studying plant-level employment dynamics (Davis, Faberman, Haltiwanger, Jarmin, and Miranda, 2010), and is by far the most accurate existing record of U.S. plant activity. This precision is essential for our analysis, which relies largely on before and after comparisons, exploiting the discrete changes in toxic emissions that occur at plant openings and closings.

These data must be accessed at a census research data center under authorization from the Census Bureau. They provide for each plant the year of opening (and closing, if applicable), as well as mean annual employment and mean annual total salaries.¹⁶ We merge the LBD with a second restricted access Census database called the Standard Statistical Establishment List (SSEL), which contains plant names and addresses for all plants in the LBD. Finally, we merge the LBD/SSEL dataset with the EPA’s TRI database via a name and address-matching algorithm.¹⁷

3.3. Housing Values

The housing data for this project includes housing transactions in five large states (Texas, New Jersey, Pennsylvania, Michigan, and Florida). These data report the date, price, mortgage amount, and address of all property sales for these five states from approximately 1998 to 2005.¹⁸ The data also include the exact street address of the property, which allows us to link the housing data with plant level data from the TRI based on the latitude and longitude of the geocoded address (described in more detail below). The main limitation of the housing data is that it contains very little

¹⁵ For more information about the LBD see Davis, Haltiwanger, and Schuh (1998) and Jarmin and Miranda (2002).

¹⁶ The year of a plant opening is left-censored for those plants that were operating on or before 1975.

¹⁷ See Walker (2012) for further details pertaining to the match algorithm.

¹⁸ The transaction records are public due to state information disclosure acts, but the raw data are often housed in PDF images on county websites making them inaccessible for computational analysis on a large scale. We used an external data provider who compiled the information from the county registrar websites into a single dataset. Data availability and temporal coverage varies by county but is fairly consistent between 1998-2005, the years of our housing analysis.

information pertaining to housing unit characteristics.¹⁹ These data include both residential and commercial real estate transactions, but we focus only on single-family, residential properties. To limit the influence of outliers and focus on “arms length” transactions, we exclude properties that sold for less than \$25,000 or more than \$10 million. All housing prices have been adjusted to year 2000 dollars.

3.4. Vital Statistics Data

Data on infant health comes from restricted-access vital statistics natality and mortality data for the same five large states: Texas, New Jersey, Pennsylvania, Michigan, and Florida, from 1990 to 2002. Together, these states accounted for 10.9 million births between 1990-2002, approximately 37 percent of all U.S. births. The substantial advantage of these restricted-access data is their geographic detail. Whereas publicly-available vital statistics data include only the county of residence, the restricted-access data include the exact residential address of the mother. This precision is crucial in our context because the health consequences of toxic plants are highly localized.

These data include detailed information about the universe of births and infant deaths in each state. We focus, in particular, on whether the infant is low birth weight defined as birth weight less than 2,500 grams. Low birth weight is common, affecting about seven percent of the births in our sample. Low birth weight is one of the most widely used overall indicators of infant health, in part because it has been shown to predict adult wellbeing.²⁰ Other birth outcomes that we examine include a continuous measure of birth weight, very low birth weight (defined as birth weight less than 1,500 grams), prematurity (defined as gestation less than 37 weeks), congenital abnormalities, and infant mortality (death in the first year). These are all outcomes that have been previously examined in the environment-infant health literature (e.g., Chay and Greenstone 2003; Currie, Neidell, and Schmieder, 2009; Currie, Greenstone, and Moretti, 2011; and Currie and Walker, 2011). Because there are many correlated outcomes and multiple hypothesis tests, we also construct a single, standardized measure and perform a single hypothesis test (Hochberg, 1988; Kling, Liebman, and Katz, 2007; Anderson 2008).

In addition to these health outcomes, the vital statistics data include a number of important maternal characteristics including age, education, race, and smoking behavior. In the empirical analyses below we control explicitly for these factors, as well as for month of birth, birth order, and

¹⁹ For example, we observe square footage of the housing unit for less than half of the transactions.

²⁰ Black, Devereux, and Salvanes (2007) use twin and sibling fixed effects models on data for all Norwegian births over a long time period to show that birth weight has a significant effect on height and IQ at age 18, earnings, and education. Using U.S. data from California, Currie and Moretti (2007) find that mothers who were low birth weight have less education at the time they give birth and are more likely to live in a high poverty zip code. They are also more likely to have low birth weight children.

gender of child. In all analyses we exclude multiple births since they are likely to have poor birth outcomes for reasons that have little to do with environmental pollution. We also test directly whether plant openings and closings have affected these characteristics directly, either by changing the composition of neighborhoods near plants and/or by changing fertility.

The fact that the LBD data is annual, while births are reported monthly raises the question of how to best think about the timing of exposure. We retain births in November, December, January, and February. Births in November and December are merged to LBD data from the same calendar year, while births from January and February are merged to LBD data from the preceding calendar year. The idea is that a baby born January 1, 2002 has not been exposed to any of the toxic plant activity for calendar 2002, but was exposed to toxic emissions in 9 out of 12 months of 2001. Similarly, a baby born in November 2001 was exposed to toxic emissions for 9 out of 12 months of 2001. This restriction has the additional advantage of limiting the extent to which seasonality in plant activity or birth outcomes affects our findings.

3.5. Data Linkages and Aggregation

We link plants in the TRI and LBD to our vital statistics and housing data based on latitude and longitude. Specifically, we first create a large dataset consisting of all pairwise combinations of plants and outcome variables (i.e. births and/or housing transactions). We keep outcome variables within two miles of a plant. This means that any outcome variable within two miles of more than one plant will contribute one observation for each plant-outcome pair. We then collapse the outcome measures into various distance bins surrounding plants in a given year. That is, for each plant-year, we construct the mean of the outcome variable for outcomes that occurred within one mile of a plant and the mean of the outcome variable for births that occurred between one and two miles of a plant. We also use more granular distance bin definitions. Collapsing the data eases the computational burden while also accounting for issues pertaining to inference when the identifying variation occurs at a more aggregate level.

3.6. Summary Statistics

Panel A of Table 1 presents summary statistics for the sample of plants that form the basis for our analysis. The three columns reflect the sample characteristics for plants that were always open, newly opened, and newly closed within our sample frame respectively. Note that a single plant can appear both in columns (2) and (3), although in practice the plants in our sample tend to be long-lived, with a median age of around 17 years.²¹ For continuously operating plants, the mean value of

²¹ Plant age in the LBD is left-censored in 1975 (the first year the plants are observed in the sample). Therefore, the median age of the plants in our sample is likely to be a bit larger.

plant equipment and structures is \$22 million, and mean annual salary and wages is \$11.7 million.²² Mean salary and wages is lower for plants that opened or closed. The table also reports mean annual toxic emissions, which exceeds 17,000 pounds in all three columns. These are the self-reported measures of airborne toxic emissions from the TRI, and are averaged over all non-missing observations (i.e. if a plant does not report to the TRI during a particular year in which we know the plant is operating, we treat this as missing rather than zero).

Panel B of Table 1 describes community characteristics near plants that either opened or closed during our sample period. Statistics are reported separately by distance to the plant and observations are restricted to the 2 years after a plant opening or the 2 years before a plant closing. Note that a house or birth can be close to more than one plant, and so the same house or birth can appear in more than one column. Within columns, we have restricted houses and births so that they appear only once in this panel, implicitly giving equal weight to each birth and housing outcome.

Both housing values and maternal characteristics tend to improve with distance from the plant. The average housing value is \$124,424 within a half mile of a plant compared to \$132,227 for houses between one and two miles away. Similarly, average maternal education rises from 11.93 to 12.22 over the same distance. In subsequent sections we examine how trends in these observables evolve as a function of plant openings and closings, providing some additional insight into population responses to changes in local disamenities. In addition, these sorting responses will help us to interpret any measured health responses. Our identification strategy depends on the assumption that there are smoothly evolving trends in both observable and unobservable characteristics of the populations located less than a mile from a plant, and one to two miles from a plant.

These summary statistics describe how housing values and maternal characteristics vary with distance, but don't give a sense of how many toxic plants there are within different distances of a given birth. Restructuring our dataset so that the unit of observation is a birth, we calculate that, on average, there are 0.28 plants within a half mile of a birth, and 1.27 plants within one mile. In other words, the average mother in our sample lives within one mile of 1.27 plants that emit toxic releases. Restricting the sample to only sites where plants opened or closed between 1990 and 2002, there are on average 0.10 sites within a half mile of a birth, and 0.32 sites within one mile.

²² The capital stock measures come from the Annual Survey of Manufacturers, and are computed using a modified perpetual inventory method (Mohr and Gilbert, 1996). Since the ASM is a sample and oversamples large establishments, these statistics are not available for all plant years and reflect statistics for larger plants.

4. The Transport of Airborne Toxics as the Basis of a Research Design

Our difference-in-differences strategy compares houses and births in areas “near” a toxic plant to those in areas slightly farther away. While this is a simple idea conceptually, there is little guidance in the literature about how near a household must be to a plant for proximity to affect either housing prices or birth outcomes. In particular, atmospheric science provides little definitive information about how far toxic emissions are transported so we instead characterize this relationship empirically. This evidence is of significant independent interest and an important contribution of our paper.

Our approach uses data from monitoring stations about ambient levels of hazardous air pollution. While the EPA has been monitoring criteria air pollutants for four decades, they have only recently begun monitoring hazardous air pollutants (HAPs).²³ The first year of data availability was 1998 and monitors have been gradually added over time. As of 2003, the last year of our sample, there were 84 pollutants being monitored across the 5 states in our sample. We standardize each pollutant to have mean zero and standard deviation of one.²⁴

We matched the monitoring station data to our data on toxic plants using latitude and longitude, keeping monitor-plant pairs in which the plant had ever reported releasing the monitored pollutant. We then examine the relationship between this standardized pollutant score and distance from operating toxic plants using the following linear regression model,

$$(2) \quad Poll_{jmt} = \beta_0 + \beta_1 1[Plant\ Operating]_{jt} + \\ (1[Plant\ Operating]_{jt} \cdot Distance_{jm})' \beta_d + \eta_{jm} + \tau_t + \varepsilon_{jmt}$$

where the dependent variable is the standardized pollution measure for monitor m linked to plant j in year t . The regression includes an indicator variable for whether a plant is operating in a given year, and the interaction between the indicator and a polynomial in the distance between the plant and the monitor. We also include monitor-plant pair fixed effects, η_{jm} , so that identification comes from plant openings and closings. Lastly, we include year fixed effects, τ_t , to control for overall trends in ambient pollution concentrations. The standard errors are two-way clustered on both monitor and plant.

²³ Hazardous air pollutants, also known as toxic air pollutants, are defined by the EPA as “pollutants that are known or suspected to cause cancer or other serious health effects, such as reproductive effects or birth defects, or adverse environmental effects.” In contrast, criteria air pollutants, are more commonly found air pollutants that are regulated according to the EPA’s National Ambient Air Quality Standards (NAAQS).

²⁴ Note that some pollutants are certainly more toxic or hazardous than others. For the purposes of this particular econometric exercise, we are simply trying to understand if *any* detectible relationship exists between toxic plant activity and ambient levels of hazardous air pollutants, irrespective of the toxicity of a given pollutant.

Figure 1 plots the marginal effect of an operating plant on hazardous air pollution as a function of distance from the plant to a monitor. Average levels of ambient hazardous air pollution are one standard deviation higher immediately adjacent to an operating plant, and decline exponentially with distance, reaching zero at roughly one mile from a plant. This figure was constructed using a quartic in distance. We have also examined different functional forms for distance and the results are similar.²⁵

Documenting this relationship between toxic plant activity and ambient levels of hazardous air pollution is valuable in its own right, but it also helps motivate our empirical specifications. There are several ways for a plant to affect housing values and human health including aesthetics, congestion, and noise. Toxic emissions may be among the channels that have the most distant effects, and the evidence suggests that on average emissions do not reach further than one mile.²⁶ This finding underscores the importance of performing the analyses which follow using spatial data at a high level of resolution. In most analyses below, we define “near” as within one mile of a plant and “far” as one to two miles away. Due to their geographic proximity, houses and households within one to two miles of the toxic plants are used as a comparison group for outcomes in the zero to one mile range. We also present results using alternative distances. As discussed above, the underlying assumption is that these individuals are close enough that they share in the wage and productivity effects of the plant. Hence, differences in the impact of plant operations reflect the effects of the local disamenities of plant operation.

5. Housing Values

5.1. Housing Values: Empirical Strategy

In order to investigate the effects of toxic plants on housing values we fit the following econometric model:

$$(3) \quad Y_{jdt} = \beta_0 + \beta_1 1[Plant\ Operating]_{jt} + \beta_2 1[< 1\ Mile]_{jd} + \beta_3 1[Plant\ Operating]_{jt} * 1[< 1\ Mile]_{jd} + \eta_{jd} + \tau_t + \beta_4 X1990_{jd} * T_t + \varepsilon_{jdt}$$

where Y_{jdt} denotes average housing values near plant site j , within distance group d , in year t . For each plant j , there are two observations per year. In each plant-year, one observation consists of average housing prices "near" a plant (i.e. within 1 mile of the plant), which is the distance that toxic

²⁵ Models using more flexible distance specifications, such as replacing a continuous distance measure with dummy variables for different distance bins yield similar results, but the models are less precisely estimated.

²⁶ A recent literature also finds that other forms of housing externalities are very localized (See for example, Linden and Rockoff (2008), Harding, Rosenblatt, and Yao (2009), Rossi-Hansberg, Sarte, and Owens (2010), and Campbell, Giglio, and Pathak (forthcoming)).

air emissions travel. The second observation per plant-year consists of average house prices for houses within 1-2 miles of the plant; this second group provides a counterfactual for housing prices near the plant. The availability of these two groups allows for a difference in differences-style estimator.

The variable $1[Plant\ Operating]_{jt}$ is an indicator equal to one if a toxic plant j is operating in year t and zero otherwise. It is equal to 1 for both distance groups associated with a plant. In equation (3), we define "near" as being within one mile of and the indicator $1[< 1\ Mile]_{jd}$ is equal to one if the house is within one mile of a location in which a toxic plant operated at any point in our sample. Equation (3) also includes plant by distance fixed effects η_{jd} to control for all time-invariant determinants of house prices in a plant by distance group, which in practice is collinear with the indicator $1[< 1\ Mile]_{jd}$. Additional controls include 1990 census tract characteristics $X1990_{jd}$, interacted with quadratic time-trends T_t .²⁷ Equation (3) also includes time fixed effects, τ_t , in order to flexibly account for trends in housing values over time. In practice, we report specifications that include either state by year fixed effects to account for regional patterns in housing prices or plant by year fixed effects to account for very local trends in prices. The former specification requires the estimation of 25 fixed effects, while the latter adds approximately 10,000 fixed effects, one for each plant-year.

The parameter of interest in Equation (3) is β_3 , the coefficient on the interaction term, $1[Plant\ Operating]_{jt} * 1[< 1\ Mile]_{jd}$. It captures the differential impact of an open plant on locations within one mile, relative to those one to two miles away. Given that our models include plant by distance fixed effects η_{jd} , β_3 is identified by changes in the operating status of a plant (i.e. plant openings and closings). In the model that includes plant by year fixed effects (in addition to plant by distance fixed effects), the identification of β_3 is based on within year comparisons of changes in house prices among houses 0-1 and 1-2 miles from the location of toxic plant openings and closings.

Finally, we estimate an alternative model that allows us to test whether the effects of plant openings differ from those of plant closings. In this alternative model, the variable $1[Plant\ Operating]_{jt}$ is replaced by two separate indicators $1[Plant\ Opened]_{jt}$ and $1[Plant\ Closed]_{jt}$. The variable $1[Plant\ Opened]_{jt}$ is an indicator equal to zero before the plant opens, and equal to one in all years after the plant opens, even if the plant subsequently closed. The

²⁷ Census tract characteristics were mapped to plant radii using ArcGIS, where the radius characteristics consist of the area weighted averages of census tracts that intersect the distance circle/radius. Results are similar with and without these controls.

variable $1[Plant\ Closed]_{jt}$ is an indicator variable equal to zero before the plant opens and while it is operating, and then equal to one for all years after the plant closes. The parameters associated with the interactions of these indicators with $1[< 1\ Mile]_{jd}$ allows for a comparison of the differential impacts of plant closings and openings on property values.

Finally, two other estimation details are worth noting. Equation (3) is estimated using weighted least squares, with the weights equal to the number of homes in the respective plant by distance group by year cell. The subsequent analysis reports conservative standard errors that are two-way clustered by plant and year to allow for serial correlation within a plant over time as well as for arbitrary forms of spatial correlation in a given year.

5.2. Housing Values: Results

Before turning to the parametric models, we present event study graphs that plot the effects of plant openings and closings on housing values. These graphs are derived from the estimation of versions of equation (3) that include plant by year fixed effects and allow the coefficients on $1[Plant\ Opened]_{jt} * 1[< 1\ Mile]_{jd}$ and $1[Plant\ Closed]_{jt} * 1[< 1\ Mile]_{jd}$ to vary with event time, where year zero is the year that the plant's operating status changes (i.e., the year of the plant opening or closing). The figures plot these coefficients and their 95% confidence intervals.²⁸ The figures preview the regression results that boil down to a comparison of the averages of the data points to the left and right of the vertical lines. Further, they provide an opportunity to judge the validity of the difference in a differences-style approach that is based on the assumption of similar trends in advance of the opening or closing.²⁹

The left panel of Figure 2 plots event study coefficients for years before/after a plant opening, and the right panel plots event time coefficients before/after a plant closing. The plotted coefficients represent the time path of housing values near to a plant (relative to far) conditional on plant*distance and plant*year fixed effects. Both panels support the validity of the design as there is little evidence of differential trends in housing prices between houses 0-1 and 1-2 miles from the

²⁸ The available housing price data only allow for the estimation of the coefficients for event years -3 through +5 for plant openings and -5 through +5 for plant closings since plant openings are concentrated in the earlier part of our sample.

²⁹ We estimate the event-study graphs separately for plant openings and plant closings. In particular, we fit the following regression model, reporting the event-time coefficients, α^k :

$$Y_{jdt} = \beta_0 + \sum_{k=-5}^5 \alpha^k (1[\tau_{jt} = k] * 1[< 1\ Mile]_{jd}) + \eta_{jd} + \tau_{jt} + \beta_4 X1990_{jd}$$

where $1[\tau_{jt} = k]$ is an event-time indicator equal to 1 for each of the years prior and after a plant opening or closing. In the presence of plant*distance fixed effects η_{jd} not all the event-time indicators are identified. For this reason, we normalize the coefficient on the indicator for $1[\tau_{jt} = -1]$ to be equal to zero.

plant. Further, they both suggest that the changes in plant operating status affected housing prices. In the left panel, housing prices are lower after the plant opening and in the right panel they are higher after a plant closing. Notably in both panels, there appears to be a jump in housing prices in the year where the plant's operating status changed. It is also apparent that the estimates for plant openings are noisier which is to be expected because there are relatively fewer plant openings than closings during the period covered by the housing price data (i.e., 70 openings and 544 closings).

Table 2 reports the baseline estimates for the effects of toxic plant operation on housing values from 16 separate regressions. Panel (A) reports the coefficient and standard error associated with the interaction of $1[Plant\ Operating]_{jt} * 1[< 1\ Mile]_{jd}$, while Panel (B) allows the effects of openings and closings to differ; it also reports the p-value from a test that the opening coefficient is equal to the negative of the closing coefficient. In all regressions the comparison group is homes located between one and two miles, whereas the definition of “near” changes across regressions, as indicated by the column headings. The odd numbered columns report on specifications that include state by year fixed effects and the even numbered ones are from specifications that alternatively use plant by year fixed effects. We estimate these models on a balanced panel of plant*distance*year observations, excluding a subset of plants for which no housing values occurred in a specific distance*year.³⁰

The estimates suggest that toxic plant operations reduce housing values in the immediate vicinity of the plant. Columns (1) and (2) indicate that an operating toxic plant within a half mile is associated with a 2 to 3% percent decrease in housing values. Within a half mile of a plant, the effects of openings and closings are opposite in sign, although the effect of plant openings is not well identified. The estimates suggest that housing values decrease by 1 to 2% within a half mile when a plant opens, and then increase by 2 to 3% when a plant closes. However, we cannot reject the null that the opening coefficient is equal to -1 times the closing coefficient.

The point estimates in columns (3) and (4) are generally of a smaller magnitude, suggesting that the effects of plant operations on housing values to fade with distance. For example, the point estimate in column 3 suggests that the effect of plant operations on housing values falls to one percent in the half mile to one mile range. The standard errors are large enough, however, that their 95 % confidence intervals overlap the 95% confidence intervals of the estimates in columns (1) and (2). Hence, in columns (5) and (6) we compare the entire zero to one mile area with the one to two

³⁰ Results using an unbalanced panel are similar. Models estimated using plant*year fixed effects are estimated in two steps. The first step demeans all regression model variables by plant*year. The second step then estimates the model on the remaining covariates using the demeaned data.

mile zone.³¹ Not surprisingly given the previous estimates, the overall impact on housing values within one mile is about -1.5%. Additionally, we cannot reject the null that openings and closings are equal but of opposite sign, though only the effects of closings are statistically significant in these models.

The last two columns of Table 2 drop observations that identify coefficients on event years prior to -2 and after 2. Focusing on the years immediately before and after a plant opening or closing also helps to measure shifts in the demand for housing along an inelastic short-run housing supply curve, since longer run estimates will reflect shifts in both supply and demand. This restriction attenuates the point estimates, but we cannot reject the null hypothesis that these results are the same as our baseline results in columns (5) and (6).

Results are similar when we use a comparison group of two to four miles from a plant instead of one to two miles. See Appendix Table A1. This is reassuring because it suggests that the results are not driven by patterns in housing prices in the one to two mile zone. Nonetheless, it is possible that plant disamenities could lead to a reduction in housing demand in nearby (i.e., 0-1 miles) locations and a corresponding increase in housing demand in locations farther away. This type of preference-based sorting, which we investigate in more detail in subsequent sections, would lead us to over-estimate the housing price response of the plant in the 0-1 mile range. We investigate this issue further by estimating alternative models for home prices within mutually exclusive concentric rings around the plant.

Appendix Table A.2 presents regressions based on the following econometric model, restricting the sample to different distance bandwidths (e.g. 0 to 0.5 miles, 0.5 to 1 miles, 1 to 1.5 miles, 1.5 to 2.0 miles, etc...):

$$(4) \quad Y_{jt} = \beta_0 + \beta_1 [Plant\ Operating]_{jt} + \eta_j + \tau_t + \beta_4 X1990_{jd} * T_t + \varepsilon_{jt}.$$

The coefficient of interest is β_1 , which captures the relationship between plant operating activity and housing values. The specification includes a plant level fixed effect (η_j) so that β_1 is identified by pre-post comparisons of housing prices in areas with plant openings or closings.³² We report on a specification that includes year fixed effects and a second one that replaces them with state by year fixed effects. In these models, the comparison group is no longer houses within the same community, but further away from the plant: instead, the comparison group consists of houses within the same distance from a toxic plant in other communities that did not experience an opening or closing.

³¹ The column (6) specification is the difference-in-differences analogue to the event-time regression plotted in Figure 2.

³² Note, there is only one distance category in each regression so that a plant*distance fixed effect would be redundant in this class of models.

The estimates in Appendix Table A.2 corroborate our baseline findings and choice of comparison group; the effects of plant operating status are highly localized, and there seems to be little negative effect of plant openings in areas more than one mile away from a plant. These estimates suggest that an operating plant reduces housing values by about 2 percent within a half mile of a plant and closer to 1 percent in the 0.5 to 1 mile range although this is estimated less precisely. However, there is little evidence of an effect on housing prices at further distances.

Thus far we have concentrated on the average effect of a plant opening or plant closing. However, this focus obscures a tremendous amount of heterogeneity across plants. Table 3 explores heterogeneity in our baseline estimates by stratifying plants across different observable characteristics. We group plants into whether their median value of a particular variable of interest (taken over years of plant operation) is above or below the population median (taken over the plant-level medians). The characteristics we explore are plant employment, payroll, stack emissions, fugitive emissions, mean toxicity of chemicals released, and the maximum toxicity of the chemicals released. These toxicity measures were calculated using the EPA's Risk-Screening Environmental Indicators.³³ Plants report in the TRI both stack and fugitive emissions. Stack emissions occur during the normal course of plant operations, emitted via a smoke stack or some other form of venting equipment which is, in many cases, fitted with pollution abatement equipment. Because stacks are often extremely high, these emissions may tend to be dispersed over a wide geographic area. Fugitive emissions are those that escape from a plant unexpectedly, generally without being treated. These emissions may be more likely to be manifest to households in the form of noxious odors or residues.

Table 3 shows that the effect of plants on housing values is greater for larger plants (as measured by employment and payroll). In addition, there is evidence that plants emitting large amounts of fugitive emissions have a more negative effect on housing values than those emitting fewer fugitive emissions. Conversely, for stack releases, the point estimates for plants below the median is larger. However, since the 95% confidence intervals of each of the pairs of estimates overlap, the estimates are not precise enough for definitive conclusions.

Turning to the toxicity of releases, the estimates suggest that housing prices respond more to high mean toxicity than to high maximum. If households were aware of these toxicity measures and they were valued (negatively) by households, one would have expected to see this reflected in housing price differentials and the lack of a robust pattern between plants with high and low toxicity is consistent with households having imperfect information. In addition to the imprecision of these

³³ Surprisingly little is known about the relative toxicity of different chemicals. Although animal testing is broadly used for evaluating the toxicity of chemical compounds, these studies are of limited relevance for evaluating which chemicals are likely to be most damaging for human health.

estimates, it is also noteworthy that there is little scientific evidence on how the health effects of exposure vary with these measures of toxicity.

6. Infant Health

6.1. Infant Health: Empirical Strategy

The empirical strategy for examining infant health outcomes is very similar to the approach used for housing values. Again, our main focus is on comparing outcomes within one mile of a plant to outcomes between one and two miles,

$$(5) \quad Z_{jdt} = \alpha_0 + \alpha_1 1[Plant\ Operating]_{jt} + \alpha_2 1[< 1\ Mile]_{jd} + \alpha_3 1[Plant\ Operating]_{jt} * 1[< 1\ Mile]_{jd} + \eta_{jd} + \tau_t + \beta_4 X1990_{jd} * T_t + \epsilon_{jdt}$$

where Z_{jdt} denotes the average incidence of low birthweight or another measure of infant health near plant site j , within distance group d , in year t .

This estimating equation is almost identical to the estimating equation used for housing values. Again, the coefficient of interest, now denoted α_3 , is the differential impact of an operating plant within one mile. As before, the specification includes plant by distance fixed effects η_{jd} , year fixed effects τ_t (which in practice are state by year or plant by year fixed effects), and census controls $X1990_{jd}$ interacted with quadratic time-trends T_t . We again explore possible asymmetries in the health impacts of plant openings and closings.

The vital statistics data include a rich set of mother's characteristics that can be used to control for possible changes in the composition of mothers (explored further below). However, the identifying variation in our models comes at a much higher level of aggregation; hence, in order to avoid overstating the precision of our estimates we control for mother's characteristics using a two-step, group-level estimator (Baker and Fortin, 2001; Donald and Lang, 2007). In the first step, we estimate the relationship between low birth weight (Z_{jdt}) and plant by distance by year indicators (g_{jdt}), after controlling for mother's characteristics (m_{it}):

$$(6) \quad Z_{jdt} = m'_{it}\theta + g_{jdt} + \xi_{jdt}.$$

The vector m_{it} controls for maternal characteristics including indicators for: age categories (19-24, 25-34, and 35+), education categories (<12, high school, some college, and college or more), race (African American or Hispanic), smoking during pregnancy, month of birth, birth order, and gender of child.³⁴ The estimated \widehat{g}_{jdt} provide group-level, residualized averages of each specific birth

³⁴ For a small number of observations there is missing data for one or more of these control variables and we include indicator variables for missing data for each variable.

outcome after controlling for the observable characteristics of the mother. In the second step, we use these averages as the dependent variable in Equation (5) instead of Z_{jdt} , weighting by the group-level cell size.^{35,36}

6.2. Infant Health: Results

We again start by presenting event study graphs for the incidence of low birth weight (i.e., an infant born weighing less than 5.5 pounds or 2500 grams) based on the fitting of a version of equation (5). The data points represent the interaction of the event-time indicators with $1[Plant\ Opened]_{jt} * 1[< 1\ Mile]_{jd}$ and $1[Plant\ Closed]_{jt} * 1[< 1\ Mile]_{jd}$ in regressions for \widehat{g}_{jdt} , which is constructed as described above. The specification also includes the plant by distance and plant by year fixed effects, as well as the census controls interacted with a quadratic time trend. The birth data cover a longer period than the housing prices data and we can estimate the parameters of interest for all event years from five years before an opening/closing through 5 after an opening/closing.

Figure 3 suggests that operating plants raise the incidence of low birth weight. With both openings and closings, there is little evidence of differential trends in the adjusted incidence of low birth weight between mothers living 0-1 and 1-2 miles away during the years leading up to the change in plant activity. This finding supports the validity of the design. After plant openings, there is a relative increase in the incidence of low birth weight among mothers living within one mile of a plant. After plant closings, there is the opposite effect. Specifically, the incidence of low birth weight within one mile decreases modestly relative to what is observed between one and two miles although the decline is less sharp than in the in plant opening panel.

Table 4 presents regression estimates, which is structured identically to Table 2 that reported the primary housing price results. Columns (1) and (2) report coefficients corresponding to locations within a half mile; these point estimates are positive, indicating a modest but statistically insignificant increase in the incidence of low birth weight in the immediate vicinity of operating plants. Columns (3) and (4) report results corresponding to between a half mile and one mile from

³⁵ To limit the computational burden of estimating the first stage of the full sample, the first stage is estimated separately by state. Alternative group-level weights include the inverse of the sampling error on the estimated fixed effects, but since we are estimating state by state, the estimated standard errors are likely to be inefficient (although the group level estimates are still consistent) making this weighting mechanism less attractive. Donald and Lang (2007) present an alternative feasible GLS specification where the weights come from the group level residual and the variance of the group effect. Since all of these weights are proportional and highly correlated, the choice of weights has little effect on the results. We follow Angrist and Lavy (2009), who weight by the group cell size.

³⁶ We obtain similar results from group-level models that convert micro-level covariates into indicator variables and take means within cells.

the plant. These estimates are slightly larger than those in columns (1) and (2) and statistically significant in both the pooled specification in Panel A and separately for plant openings.

Columns (5) and (6) show estimates for the entire zero to one mile group. These are similar to the estimates in the preceding columns: For example, an operating toxic plant within one mile is associated with an increase in the incidence of low birth weight of 0.0013 - 0.0014 or about 2.0 percent. And the effect is approximately symmetric, with low birth weight increasing after plant openings and decreasing after closings, though the latter effect is statistically insignificant.

Columns (7) and (8) drop observations that identify coefficients on event years prior to -2 and after 2. These specifications are designed to address possible concerns with unobserved and differential sorting in the health endowment of near relative to far mothers. The point estimates are all larger in magnitude. Indeed in the richer column (8) specification with plant by year fixed effects, both plant openings and closings are related to statistically significant changes in the incidence of low birth weight.

Overall, the evidence from Table 4 indicates that toxic plants are associated with modest increases in the incidence of low birth weight. As suggested in the event study figure, the effect appears to be larger in magnitude for plant openings but the null hypothesis that they are of equal magnitude cannot be rejected in any of the specifications. The results are qualitatively similar when we use a comparison group of births that occur two to four miles from a plant, rather than one to two miles (see Appendix Table A1). The results are also similar when we estimate the regression separately by distance group (see Appendix Table A2). The estimates corroborate the main results, again indicating that the effects of plant operating status are highly localized, and providing additional empirical support for our choice of comparison group.

Table 5 examines plant heterogeneity, stratifying plants as was done in the housing regressions (i.e. Table 3) from the version of equation (5) that includes plant by year fixed effects. The estimated toxic plant impact on the incidence of low birth weight is slightly larger for smaller plants (Column 1a) and significantly larger for those plants that have a high volume of stack emissions (Column 2b) and those that emit very toxic chemicals (Column 6b). One possible interpretation of these findings is that households who live near smaller plants that emit very toxic chemicals, or near plants that treat much of their emissions, may not realize that they are at risk and hence may be less likely to take measures to protect themselves from harmful releases.³⁷ When the point estimates are taken literally, these patterns contrast with those in Table 3, and suggest that

³⁷ Deschenes, Greenstone, and Shapiro (2012) demonstrate the importance of compensatory behavior (i.e., self-protection) in response to air pollution.

housing prices may not respond to observables in the same way that health outcomes respond. However, the estimates are not precise enough for such conclusions to be definitive as the 95% confidence intervals of each of the pairs of estimates overlap.

6.3. Alternative Measures of Infant Health: Results

Table 6 reports the results from fitting versions of equation (5) where alternative measures of infant health are used as the dependent variable. Each column presents results from a separate regression, comparing birth outcomes for mothers less than one mile from a plant to those of mothers living one to two miles from a plant, so these models are comparable to those presented in columns (5) and (6) of Table 4. The pattern of coefficients is consistent with the hypothesis that toxic plants damage infant health; birth weight decreases and the incidence of prematurity increases. The other birth outcomes are not individually statistically different from zero although this is perhaps unsurprising given that outcomes, such as the incidence of very low birthweight (i.e., an infant born weighing less than 3.3 pounds or 1500 grams) and infant deaths, are an order of magnitude rarer than low birth weight and prematurity.

In light of this issue of precision, the last two columns show models using a summary index measure of infant health. We first convert each birth outcome measure so that they all move in the same direction (i.e. an increase is “bad”) and then subtract the mean and divide by the standard deviation of each outcome. We construct our summary measure by taking the mean over the standardized outcomes, weighting by the inverse covariance matrix of the transformed outcomes in order to ensure that outcomes that are highly correlated with each other receive less weight, while those that are uncorrelated and thus represent new information receive more weight (Hochberg, 1988; Kling, Liebman, and Katz, 2007; Anderson 2008).³⁸ An operating plant has a small but statistically significant positive effect on the index, increasing the probability of a bad health outcome by 0.016-0.017 standard deviations.

6.4. Sorting as a Function of Plant Openings and Closings

In response to a decrease in environmental quality there may also be a change in the composition of local neighborhoods. Documenting this sorting is of significant independent interest (See for example, Banzhaf and Walsh, 2008; Cameron and McConnaha, 2006; Greenstone and Gallagher, 2008; Davis, 2011; Currie, 2011; and Currie, Greenstone, and Moretti, 2011). Most previous studies of residential sorting in response to changes in environmental quality have relied on decennial Census data, which are only available every ten years. In contrast, vital statistics data

³⁸ Alternatively, we have created summary index measures that weight each outcome variable equally, as in Kling, Liebman, and Katz (2007), with little appreciable effect on our results.

provide both rich data about maternal characteristics and a continuous measure of residential sorting. Previous estimates have also tended to focus on pure disamenities (e.g., air pollution). The opening of a plant involves increased disamenities like noise and air pollution and presumably landscape but also changes that may be viewed as positives like economic activity.

Table 7 presents regression estimates from a model identical to our baseline specification for housing values and health outcomes, except where the dependent variable now consists of various measures of maternal characteristics. As before, we focus on outcomes within one mile and present models with state by year (odd numbered columns) and plant by year (even numbered columns) fixed effects. We also include estimates for a measure of predicted birth weight (columns 13 and 14), created by fitting a regression model of birth weight on the observable characteristics of mothers (and flexible interactions).³⁹ All regressions are weighted by group level cell size, with the exception of fertility (columns 15 and 16), which is unweighted.

The estimates in columns (1) and (2) indicate that the population immediately surrounding toxic plants becomes less African American when a plant is operating. Relative to a mean value of 0.20, the fraction of mothers that is African American declines by 0.006 (about 3%) when the plant is operating. Column (11) suggests that these areas may also gain white, college educated mothers, though this effect becomes statistically insignificant in column (12) when plant by year fixed effects are added. Columns (13) and (14) indicate that the predicted birth weight for the population near the plant improves during periods of operation. This is consistent with the results in columns (1) and (2) because African American mothers have lower birth weight children on average. The results for fertility in columns (15) and (16), and the other maternal characteristics are not statistically significant. The point estimates on mother's education, for example, are positive indicating an increase in maternal education associated with toxic plants, but the standard errors are large.

This finding that neighborhoods within one mile appear to become "whiter", and perhaps more educated, contrasts with previous evidence that educated, non-Hispanic white mothers are more likely than others to move away from known hazards (see, e.g., Currie, 2011). In general, one would expect willingness-to-pay to avoid environmental disamenities to increase with household income and/or education levels (see, e.g., Greenstone and Gallagher, 2008), and the sorting here appears to be going in the other direction. Imperfect information is one potential explanation. It is possible that the hazards posed by toxic plants are simply not well understood relative to some of the other local

³⁹ In particular, we used the natality micro data to estimate a regression of birth weight as a function of maternal characteristics including indicators for: age categories (19-24, 25-34, and 35+), education categories (<12, high school, some college, and college or more), race (African American or Hispanic), smoking during pregnancy, month of birth, birth order, and gender of child. We use the predicted values from this regression as a summary index measure of maternal characteristics.

disamenities that have been studied in the literature. It is also possible that we are observing sorting in response to a mixture of the positive and negative amenities from plants. Jobs, economic activity, and/or tax revenue may have modest impacts at closer distances and the changing demographics may be happening in response. It is important to note that the sorting we observe implies that the measured health effects may be under-estimates of the true effects if the controls for observable maternal characteristics do not adequately account for the changes in infant health endowments.

7. Interpretation

The estimates in Table 2 indicate that opening a plant that emits toxic releases reduces housing values by about 1.5 % within one mile. Since the mean housing value within a mile of a plant is \$125,927, the value of the average house falls by about \$1,890. Under the assumptions described in Section 2 these estimates can be interpreted as a household's MWTP to avoid living within one mile of a toxic plant. This is the dollar amount that toxic plants would owe each homeowner located within one mile of the plant under a system of full compensation for losses in property values.⁴⁰

Under the same assumptions, these estimates can also be used to calculate a measure of the total value of local disamenities from toxic plants. In our sample, the value of the median housing stock within one mile of a toxic plant is \$98.6 million. Multiplying this by 1.5 percent yields an average housing market capitalization of about \$1.5 million.⁴¹ Although non-negligible, this is small compared to the capital cost of new industrial plants. As a point of comparison, a small (100MW) coal-burning power plant costs about \$280 million to build.⁴² Moreover under our imposed assumption that the economic benefits of plant production accrue similarly to those homes within one mile and those one to two miles from the plant, this estimate reflects an upper bound on the net costs associated with toxic plants. As we have emphasized throughout, these plants have positive as well as

⁴⁰ A literature in public economics considers whether or not victims of externalities should be compensated for their damages (see for example, Olson and Zeckhauser, 1970 and Baumol and Oates, 1988). If neighbors of industrial plants were perfectly compensated for damages, they would have no incentive to move away or to make investments to reduce the damages they suffer. This potential efficiency loss must be balanced against concerns about fairness. Perhaps this is why compensation most often takes the form of property tax revenue rather than direct payments to neighbors.

⁴¹ One limitation of this measure of capitalization is that it does not capture changes to the value of industrial, commercial, or undeveloped property. While some industrial uses may not be substantially affected by toxic plant proximity, commercial property and, perhaps more importantly, the price of undeveloped land may be affected. Moreover, it is important to emphasize that this measure reflects only the highly-localized externalities from industrial plants. Industrial plants also emit criteria pollutants such as particulates, nitrogen oxides, and sulfur dioxide that impose costs over a much broader geographic area and thus are not captured in these estimates.

⁴² U.S. Department of Energy (DOE), Energy Information Administration. 2010. *Updated Capital Cost Estimates for Electricity Generation Plants*. November. U.S. Department of Energy. http://www.eia.gov/oiaf/beck_plantcosts/

negative externalities, bringing jobs to local communities and potentially raising wages and housing prices over a wide area.

An appealing feature of our analysis is that it provides estimates of the effect of toxic plant openings on *both* housing prices and an important health outcome. The estimates of MWTP from the housing value analysis can hence be compared with a valuation of the costs of low birth weight. It has been estimated that each low birth weight baby incurs approximately \$14,500 in additional hospital costs in the first year of life (Russell et al., 2007) and is 50% more likely to need special education services, which had an incremental cost of \$8000 per child in 2000 (Chaikind and Corman, 1991; President's Commission on Special Education, 2002). Black, Devereux, and Salvanes (2007) show that in addition to the direct costs, low birth weight decreases future adult earnings. A back of the envelope estimate based on their figures suggests that the present discounted value of the reduction in lifetime wages due to low birth weight is \$77,000.⁴³ Hence, a conservative estimate of the added costs of low birth weight children (which excludes things like medical bills after the first year) is \$95,500.

Between 1990 and 2002, there were 10.9 million births in our five sample states. And, as we reported earlier, there are 1.27 toxic plants, on average, within one mile of each birth. Multiplying the number of births by .0014 (the estimate from column 6 of Table 4) and then by 1.27 implies that in these states, during this period, toxic plants increased the number of low birth weight infants by 19,380. At \$95,500 per birth, this is \$1.85 billion in costs due to low birth weight births, which works out to an average of about \$542,000 per toxic plant during our sample frame. To get the total lifetime cost per plant, we first need to calculate the low birth weight costs per year by dividing by the number of years in our sample, which is about \$42,000 (i.e. \$542,000 divided by the 13 years in our sample). This implies that the typical low birth weight cost of a toxic plant is around \$700,000 (i.e. the per year costs multiplied by the average age of the plants in our sample, 17 years).

8. Conclusion

Achieving socially efficient outcomes when there are production externalities requires reliable empirical estimates of these external costs. Given the challenges associated with using stated-preferences techniques to value non-market amenities (see e.g. Hausman 2012), a substantial fraction of existing work in valuation relies on hedonic analysis of housing markets. However, it is

⁴³ Suppose that the mean weight of a normal baby is 3500 grams and the mean weight of a low birth weight baby is 2200 grams, for a difference of 1300 grams or 37%. Black et al. (2007) estimate that each 1% increase in birth weight increases earnings by .13%. So a decrease in birth weight of 37% would decrease earnings by 4.8%. Poterba et al. (2010) estimate that average lifetime earnings in the United States are 1.6 million, so 4.8% of this is \$76,800.

surprising how few studies have questioned the perfect information assumption implicit in all hedonic analyses. Whether or not negative externalities are fully capitalized into housing values depends critically on what information the buyers and sellers have.

In this paper we have examined a set of externalities for which information is far from perfect. Toxic emissions are widely believed to cause cancer, birth defects, and other severe health impacts, but there is little guidance from the scientific literature about the magnitude of these effects. And because many toxic pollutants are invisible and odorless, it seems likely that most housing market participants are imperfectly informed, or responding to other, more salient clues about potential environmental risks. The efficient regulation of toxic emissions requires understanding both what can and what cannot be learned from housing market studies.

As a first step, we assembled a unique longitudinal data set with the latitude and longitude of new mothers, housing sales, and toxic plants in five large states. Using the dates of more than 1,600 plant openings and closings, we examine the effect of toxic plants on ambient air pollution, housing values, and infant health. Our study is the first to simultaneously examine both housing values and health outcomes, and it is among the first large-scale empirical analyses in either category for toxic pollutants.

We show first, using data from air quality monitoring stations, that toxic emissions can be detected up to one mile from operating industrial plants. Whereas criteria pollutants such as sulfur dioxide are typically diluted in the atmosphere and carried far away, our results are consistent with certain toxic pollutants having much more local impacts. Second, we find that housing values within one mile decrease by 1.5 percent when plants open, and increase by 1.5 percent when plants close. The estimates imply an aggregate reduction in housing values per plant of \$1.5 million within a one-mile radius. Third, we show that toxic plants are associated with a 2% increase in the incidence of low birth weight among infants born to mothers within a one-mile radius of the plant; this implies a monetized cost over the life of the plant of about \$700,000 per plant. Thus the implied monetized value of the low birth weight effect is about half of the change in housing values. Under the standard assumptions in the Rosen (1974) framework, housing values should capture the present discounted value of all amenities associated with a particular location. This includes not only other health risks (which might or might not be correlated with the pattern of infant health effects), but also non-health factors such as visual disamenities, noise, and local economic activity, including additional traffic. There may also be costs associated with protective health behavior, which our health estimates would fail to capture (see e.g. Deschenes, Greenstone, and Shapiro 2012). Overall, the finding that the dollar value of the change in housing values is larger than our estimate of increased costs due to low

birth weight fails to contradict the standard assumption in the hedonic housing price literature that there is perfect, or at least unbiased, information in the housing market. Thus, one reasonable conclusion is that housing markets may be getting it right even in cases where there is scientific uncertainty about the health risks.

However failing to contradict this assumption is not the same as proving its validity. One of the contributions of our paper is to show that toxic releases can be detected up to one mile away, which presumably many participants in the housing market do not know. It is possible that the change in housing values we observe actually reflect responses to the more salient disamenities such as noise and traffic, rather than full compensation for environmental health risks. In this regard, it is interesting that, ignoring issues of precision, the housing price effects are larger within a radius of half of a mile than in the 0.5 to 1 mile range, while the health effects are felt up to one mile away. On the other hand, visual disamenities and noise pollution are likely to be reduced in the 0.5 to 1 mile range, relative to the 0 to 0.5 mile range, and this could explain the smaller housing price effect further away.

Some of the other results in the paper also point to the importance of thinking about information, and what is known and unknown in the housing market. We find, for example, that housing prices responses to plant openings and closings are of similar absolute value, while infant health reacts more strongly to plant openings. These findings are consistent with the possibility that mothers near new plants may not yet have learned about the risks. The estimates of the effects of plant heterogeneity also suggest that information may matter. For example, we find that housing values respond more strongly to “fugitive” emissions, which people may see and smell, while birth weight responds more strongly to the maximum toxicity of the chemicals released, which homeowners may not know. We also find suggestive evidence that areas surrounding toxic plants improve in socio-economic status when plants are in operation, suggesting that the hazards for pregnant women may not be widely recognized.

While there are alternative explanations for each of these findings, taken together they are suggestive and, we believe, a first step toward exploring the assumption that the housing market reflects unbiased expectations about local amenities. We believe that a better understanding about belief formation around local amenities and how these beliefs interact with willingness to pay in the context of local housing markets is a critical area for future research.

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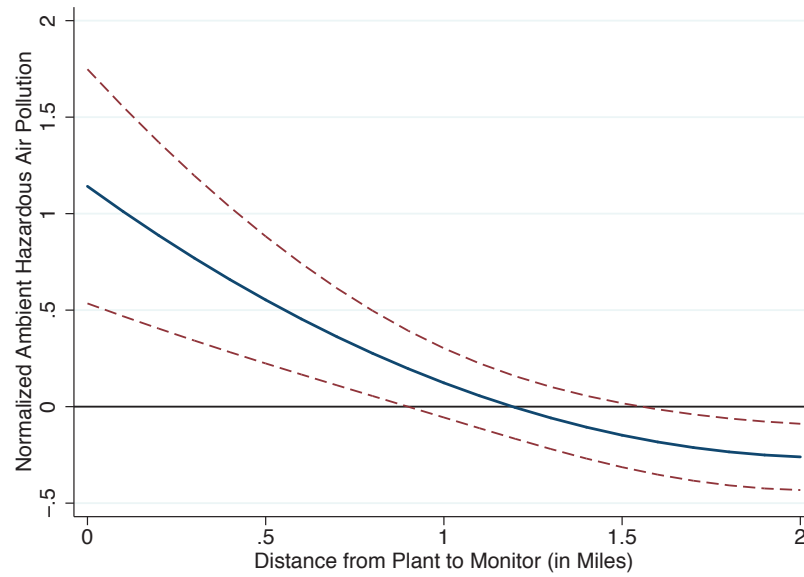
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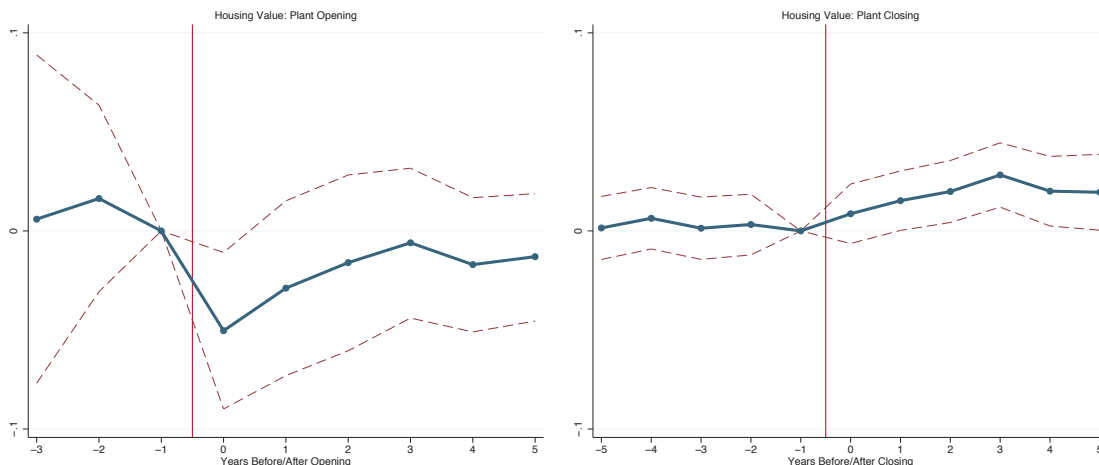
Figures

Figure 1: The Effect of Toxic Plants on Ambient Hazardous Air Pollution



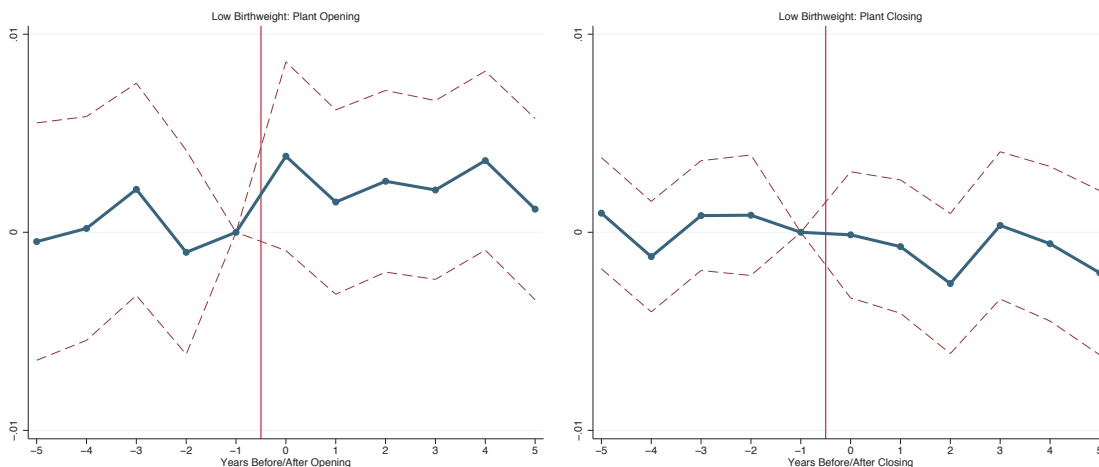
NOTE: This figure plots marginal effects and 95th percentile confidence intervals from a regression of ambient hazardous pollution on a quartic in distance to the nearest operating toxic plant. In the regression sample, pollutants are pooled, standardizing each pollutant to be mean 0 and standard deviation 1. The distance gradient can therefore be interpreted as standard deviations from the mean value. The regression includes pollution monitor fixed effects so the distance gradient is identified using plant openings and closings. Standard errors for the regression are two-way clustered on plant and monitor, and the pointwise standard errors in the figure are calculated using the delta method.

Figure 2: Event Study: The Effect of Toxic Plant Openings and Closings on Local Housing Prices



NOTE: These are event study plots created by regressing log housing sale price for a plant by distance by year cell on a full set of event time indicators interacted with an indicator for “near”, plant by distance fixed effects, plant by year fixed effects, and census controls (interacted with quadratic trends), weighting by the group-level cell size. Reported are the coefficients for event-time, which plot the time path of housing values “near” relative to “far” before and after a plant opening or closing. The dashed lines represent 95% confidence intervals, where standard errors are computed using cluster-robust standard errors. Time is normalized relative to the year that the plant’s operating status changes ($\tau = 0$), and the coefficients are normalized to zero in the year prior to a change in operating status ($\tau = -1$). The coefficients corresponding to four or more years before a plant opening are not identified due to the lack of openings in the second half of our sample period and the lack of housing data prior to 1998.

Figure 3: Event Study: The Effect of Toxic Plant Openings and Closings on the Incidence of Low Birthweight



NOTE: These are event study plots created by regressing the incidence of low birthweight for a plant by distance by year cell on a full set of event time indicators interacted with an indicator for “near”, plant by distance fixed effects, plant by year fixed effects, and census controls (interacted with quadratic trends), weighting by the group-level cell size. The dependent variable in the regression is the residualized mean incidence of low birthweight for a plant by distance by year, adjusted for micro-level covariates in a first stage. Reported are the coefficients for event-time, which plot the time path of low birthweight “near” relative to “far” before and after a plant opening or closing. The dashed lines represent 95% confidence intervals, where standard errors are computed using cluster-robust standard errors. Time is normalized relative to the year that the plant’s operating status changes ($\tau = 0$), and the coefficients are normalized to zero in the year prior to a change in operating status ($\tau = -1$).

Tables

Table 1: Characteristics of Toxic Plants and the Surrounding Community

Panel A: Plant Characteristics by Opening and Closing Status				
	(1)	(2)	(3)	
	<i>Open Continuously 1990-2002</i>	<i>Opened Between 1990 and 2002</i>	<i>Closed Between 1990 and 2002</i>	
Number of Plants	1846	689	1062	
Average Plant Employment (Total Workers)	224	90	114	
Average Plant Age (Years)	18.6	2.0	16.2	
Mean Value of Plant Equipment (in millions)	\$15.8	\$15.4	\$14.9	
Mean Value of Plant Structures (in millions)	\$6.2	\$5.8	\$5.1	
Mean Annual Salary and Wages (in millions)	\$11.7	\$5.5	\$6.2	
Mean Annual Toxic Emissions (in pounds)	22016	23303	17919	

Panel B: Community Characteristics by Distance, d, from Plants that Opened or Closed 1990-2002				
	(1)	(2)	(3)	(4)
	$0 < d \leq 0.5$	$0.5 < d \leq 1$	$0 < d \leq 1$	$1 < d \leq 2$
Housing Characteristics:				
Mean Housing Value	\$124,424	\$126,492	\$125,927	\$132,227
Aggregate Housing Value (in millions)	\$38.56	\$60.00	\$98.57	\$174.80
Birth and Maternal Characteristics:				
Mother's Education	11.93	12.08	12.05	12.22
Mother's Age	26.33	26.50	26.46	26.70
Proportion Teenage Mother	0.15	0.15	0.15	0.15
Proportion Smoker	0.14	0.13	0.13	0.13
Proportion African American	0.23	0.25	0.25	0.26
Proportion Hispanic	0.32	0.30	0.31	0.29
Proportion White/Caucasian	0.72	0.71	0.71	0.70

NOTES: Panel A describes plants in Florida, Michigan, New Jersey, Pennsylvania, and Texas that reported to the Toxic Release Inventory at least one year between 1990 and 2002. In calculating plant characteristics in columns (2) and (3), the sample is restricted to observations in the 2 years after a plant opening or 2 years before a plant closing to reflect mean characteristics of an operating plant prior to “treatment”, and a single plant can appear in both columns. Plant age is right censored, as the the year a plant opened is not available for plants opened before 1975 in the Longitudinal Business Database. The value of plant equipment, structures, and salary and wages come from the NBER Productivity Database microdata and is only available for a subset of our data that matches the NBER Productivity Database in a given year. The value of plant equipment and structures is constructed using the perpetual inventory method from investment data (Mohr and Gilbert, 1996). All dollar amounts are in 2000 dollars. Panel B statistics describe community characteristics surrounding toxic plants that either opened or closed between 1990 and 2002. Housing sales and births may appear in multiple columns if they are within 2 miles of more than one plant opening or closing, but within each column a house or birth appears only once.

Table 2: The Effect of Toxic Plants on Local Housing Values

	0-0.5 Miles (1)	(2)	0.5-1 Miles (3)	(4)	0-1 Miles (5)	(6)	0-1 Miles (+/- 2 years) (7)	(8)
Panel A: Estimated Effect of Plant Operation								
1(Plant Operating) by Near	-0.030*** (0.007)	-0.022*** (0.006)	-0.010** (0.005)	-0.012*** (0.004)	-0.015*** (0.005)	-0.014*** (0.004)	-0.009** (0.004)	-0.010*** (0.003)
N	34736	34736	34736	34736	34736	34736	30492	30492
Plant Count	2171	2171	2171	2171	2171	2171	2171	2171
Panel B: Estimated Effect of Plant Openings and Closings								
1(Plant Opened) by Near	-0.012 (0.021)	-0.024 (0.015)	0.007 (0.015)	-0.006 (0.012)	-0.002 (0.014)	-0.015 (0.011)	-0.010 (0.012)	-0.016 (0.012)
1(Plant Closed) by Near	0.031*** (0.007)	0.022*** (0.006)	0.010** (0.005)	0.012*** (0.004)	0.015*** (0.005)	0.014*** (0.004)	0.009** (0.005)	0.009*** (0.004)
H_0 : Opening=Closing (p-value)	0.39	0.88	0.27	0.67	0.37	0.96	0.97	0.59
N	34736	34736	34736	34736	34736	34736	30492	30492
Plant Count	2171	2171	2171	2171	2171	2171	2171	2171
Plant by Distance-Bin FE	X	X	X	X	X	X	X	X
State by Year FE	X		X		X		X	
Plant by Year FE		X		X		X		X

NOTES: This table reports regression coefficients from 16 separate regressions, 8 per panel. The dependent variable in all regressions is housing values (in logs), and the data have been aggregated to plant by distance by year cells. Both the regression sample and the indicator variable “Near” change as one moves across the columns, indicated by the column headings. For example, the specification in columns (1) and (2) examines how group-level average housing prices within 0.5 miles of a plant (i.e. “Near”) respond to plant operating status, relative to the comparison group. The comparison group in all columns is homes between 1 and 2 miles from a plant. In columns (7) and (8), the sample removes observations more than two years before and after changes in plant activity. Panel A reports estimates of the effect of plant operating status on local housing values, where 1(Plant Operating) is a indicator variable equal to one for plants that have opened and/or have not yet closed. Panel B reports estimates of the asymmetric effect of plant openings/closings. Panel B reports p-values from tests that the two coefficients are equal, but of opposite sign. All columns control for census tract characteristics (interacted with quadratic trends). Regressions are weighted by the group-level cell size. Standard errors two-way clustered by plant and year are in parentheses.

Table 3: The Effect of Toxic Plants on Local Housing Values: Heterogeneity Based on Median Plant Characteristics

	(1a) Employment < (p50)	(1b) Employment ≥ (p50)	(2a) Payroll < (p50)	(2b) Payroll ≥ (p50)
1(Plant Operating)×Near	-0.008 (0.007)	-0.021** (0.010)	-0.006 (0.006)	-0.023* (0.013)
N	20464	20544	19888	19952
PlantCount	1279	1284	1243	1247
	(3a) Fug. Emissions < (p50)	(3b) Fug. Emissions ≥ (p50)	(4a) Stack Emissions < (p50)	(4b) Stack Emissions ≥ (p50)
1(Plant Operating)×Near	-0.003 (0.008)	-0.022*** (0.007)	-0.018* (0.010)	-0.008 (0.006)
N	14480	14480	14480	14480
Plant Count	905	905	905	905
	(5a) Mean Toxicity < (p50)	(5b) Mean Toxicity ≥ (p50)	(6a) Max Toxicity < (p50)	(6b) Max Toxicity ≥ (p50)
1(Plant Operating)×Near	-0.004 (0.009)	-0.023*** (0.008)	-0.014 (0.011)	-0.010 (0.014)
N	9680	10192	13920	14272
Plant Count	605	637	870	892

NOTES: This table reports regression coefficients from 12 separate regressions, where the respective (a) and (b) columns stratify the sample by whether the plant-level median of the column variable (taken over plant operating years) is above or below the sample median value (taken over median plant values). The dependent variable in all regressions is housing values (in logs), and the data have been aggregated to plant by distance by year cells. The indicator variable “Near” is the same across columns and is equal to 1 for all homes within one mile of a plant. All regressions control for plant by distance-bin and plant by year fixed effects, and census tract characteristics (interacted with quadratic trends), and regressions are weighted by the group-level cell size. The number of plants varies across regressions because emissions and/or toxicity data are not available for all plants. Standard errors are two-way clustered by plant and year.

Table 4: The Effect of Toxic Plants on Low Birthweight

	0-0.5 Miles		0.5-1 Miles		0-1 Miles		0-1 Miles (+/- 2 years)	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Panel A: Estimated Effect of Plant Operation								
1(Plant Operating) \times Near	0.0010 (0.0010)	0.0012 (0.0012)	0.0014** (0.0006)	0.0015** (0.0006)	0.0013** (0.0006)	0.0014** (0.0007)	0.0021** (0.0009)	0.0026*** (0.0009)
N	88958	88958	88958	88958	88958	88958	63324	63324
Plant Count	3438	3438	3438	3438	3438	3438	3438	3438
Panel B: Estimated Effect of Plant Openings and Closings								
1(Plant Opened) \times Near	0.0025 (0.0019)	0.0022 (0.0018)	0.0024*** (0.0009)	0.0027*** (0.0010)	0.0024** (0.0009)	0.0024*** (0.0008)	0.0031* (0.0017)	0.0037*** (0.0017)
1(Plant Closed) \times Near	-0.0002 (0.0016)	-0.0007 (0.0016)	-0.0009 (0.0009)	-0.0009 (0.0010)	-0.0007 (0.0009)	-0.0009 (0.0009)	-0.0016 (0.0012)	-0.0021* (0.0013)
H_0 : Opening=Closing (p-value)	0.44	0.56	0.32	0.28	0.22	0.24	0.51	0.48
N	88958	88958	88958	88958	88958	88958	63324	63324
Plant Count	3438	3438	3438	3438	3438	3438	3438	3438
Plant \times Distance-Bin FE	X	X	X	X	X	X	X	X
State \times Year FE	X		X		X		X	
Plant \times Year FE		X		X		X		X

NOTES: This table reports regression coefficients from 16 separate regressions, 8 per panel. The dependent variable in all regressions is the mean incidence of low birthweight where the data have been aggregated to plant by distance by year cells. Cell level averages have been adjusted for maternal characteristics including age, education, race, and smoking behavior, as well as for month of birth, birth order, and gender of child. See text for details. The mean incidence of low birthweight in our sample is 0.07. Both the regression sample and the indicator variable “Near” change as one moves across the columns, indicated by the column headings. For example, the specification in columns (1) and (2) examines how group-level average birth outcomes within 0.5 miles of a plant (i.e. “Near”) respond to plant operating status, relative to the comparison group. The comparison group in all columns is births between 1 and 2 miles from a plant. In columns (7) and (8), the sample removes observations more than two years before and after changes in plant activity. Panel A estimates the effect of plant operating status on local birth outcomes, where 1(Plant Operating) is a indicator variable equal to one for plants that have opened and/or have not yet closed. Panel B estimates the asymmetric effect of plant openings/closings. Panel B reports p-values from tests that the two coefficients are equal in magnitude but of opposite sign. All columns control for census tract characteristics (interacted with quadratic trends) and regressions are weighted by the group-level cell size. Multiple births are dropped from regressions. Standard errors are two-way clustered by plant and year.

Table 5: The Effect of Toxic Plants on Low Birthweight: Heterogeneity Based on Median Plant Characteristics

	(1a) Employment < (p50)	(1b) Employment ≥ (p50)	(2a) Payroll < (p50)	(2b) Payroll ≥ (p50)
1(Plant Operating)×Near	0.0016** (0.0007)	0.0007 (0.0011)	0.0012 (0.0007)	0.0015 (0.0012)
N	44274	44451	44207	44311
PlantCount	1712	1717	1709	1712
	(3a) Fug. Emissions < (p50)	(3b) Fug. Emissions ≥ (p50)	(4a) Stack Emissions < (p50)	(4b) Stack Emissions ≥ (p50)
1(Plant Operating)×Near	0.0010 (0.0011)	0.0015 (0.0010)	0.0007 (0.0010)	0.0018** (0.0009)
N	39025	39104	39075	39054
Plant Count	1508	1511	1509	1510
	(5a) Mean Toxicity < (p50)	(5b) Mean Toxicity ≥ (p50)	(6a) Max Toxicity < (p50)	(6b) Max Toxicity ≥ (p50)
1(Plant Operating)×Near	0.0014 (0.0010)	0.0012 (0.0014)	0.0008 (0.0010)	0.0026*** (0.0010)
N	30486	30537	35789	38559
Plant Count	1178	1180	1383	1490

NOTES: This table reports regression coefficients from 12 separate regressions, where the respective (a) and (b) columns stratify the sample by whether the plant-level median of the column variable (taken over plant operating years) is above or below the sample median value (taken over median plant values). The dependent variable in all regressions is the mean incidence of low birthweight, where the data have been aggregated to plant by distance by year cells. The indicator variable “Near” is the same across columns and is equal to 1 for all births within one mile of a plant. Cell level averages have been adjusted for micro covariates, and all regressions control for plant by distance and plant by year fixed effects, as well as census tract characteristics (interacted with quadratic trends). Regressions are weighted by the group-level cell size. The number of plants varies across regressions because emissions and/or toxicity data are not available for all plants. Standard errors two-way clustered by plant and year.

Table 6: The Effect of Toxic Plants on Alternative Measures of Infant Health

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
	Birthweight	Birthweight	Very Low Birthweight	Very Low Birthweight	Premature	Premature	Congenital Anomaly	Congenital Anomaly	Infant Death	Infant Death	Summary Index	Summary Index
1(Plant Op)×Near	-0.0011*** (0.0003)	-0.0012*** (0.0004)	0.0001 (0.0002)	0.0001 (0.0001)	0.0009** (0.0004)	0.0009** (0.0005)	-0.0003 (0.0009)	-0.0005 (0.0010)	0.0001 (0.0001)	0.0000 (0.0001)	0.0165** (0.0066)	0.0158** (0.0071)
N	88958	88958	88958	88958	88404	88404	88212	88212	89388	89388	89388	89388
Mean	8.09	8.09	0.0113	0.0113	0.0845	0.0845	0.0679	0.0679	0.0068	0.0068	-0.0004	-0.0004
Plant Count	3438	3438	3438	3438	3438	3438	3438	3438	3438	3438	3438	3438
Plant×Dist-Bin FE	X	X	X	X	X	X	X	X	X	X	X	X
State×Year FE	X		X	X	X	X	X		X		X	
Plant×Year FE		X		X		X		X		X		X

NOTES: This table reports regression coefficients from 12 separate regressions. The dependent variable is listed in the column heading, and data have been aggregated to plant by distance by year cells. Cell level averages have been adjusted for maternal characteristics. See text for details. The indicator variable “Near” is the same across columns and is equal to 1 for all births within one mile of a plant. The comparison group in all columns is births between 1 and 2 miles from a plant. Columns (11) and (12) present results from a summary index measure of outcomes to address concerns pertaining to inference with a large number of outcomes. Outcomes for the summary index measure include those listed above, in addition to low birthweight. All outcomes are standardized to be mean 0 and standard deviation 1. Before combining, birthweight is multiplied by -1 so that an increase in the summary index measure reflects an increase in adverse health outcomes. All regressions control for tract characteristics (interacted with quadratic trend). Multiple births are dropped from regressions. Regressions are weighted by the group-level cell size. Standard errors are two-way clustered by plant and year.

Table 7: The Effect of Toxic Plants on Maternal Characteristics

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
	African American	African American	Hispanic	Hispanic	Mother's Education	Mother's Education	Teenage Mother	Teenage Mother
1(Plant Operating) \times Near	-0.007*** (0.002)	-0.006*** (0.002)	-0.002 (0.002)	-0.001 (0.002)	0.008 (0.010)	0.001 (0.009)	-0.001 (0.001)	-0.000 (0.001)
N	88062	88062	87438	87438	82608	82608	89302	89302
PlantCount	3438	3438	3438	3438	3438	3438	3438	3438
Mean	0.201	0.201	0.219	0.219	12.555	12.555	0.137	0.137
	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)
	Smoker	Smoker	White College	White College	Predictive Index	Predictive Index	Fertility	Fertility
1(Plant Operating) \times Near	-0.001 (0.001)	0.002 (0.001)	0.002** (0.001)	0.001 (0.001)	0.001*** (0.000)	0.001*** (0.000)	0.002 (0.005)	-0.000 (0.004)
N	88077	88077	86093	86093	89388	89388	89388	89388
PlantCount	3438	3438	3438	3438	3438	3438	3438	3438
Mean	0.149	0.149	0.151	0.151	8.084	8.084	4.233	4.233
Plant \times Distance-Bin FE	X	X	X	X	X	X	X	X
State \times Year FE	X		X		X		X	
Plant \times Year FE		X		X		X		X

NOTES: This table reports regression coefficients from 16 separate regressions, 8 per panel. The dependent variable is listed in the column heading, and data have been aggregated to plant by distance by year cells. Cell level averages have been adjusted for maternal characteristics. See text for details. The indicator variable "Near" is the same across columns and is equal to 1 for all births within one mile of a plant. The comparison group in all columns is births between 1 and 2 miles from a plant. The dependent variable "Predictive Index" is created by first running a regression of birthweight on observable characteristics of the mother. The predicted values from this regression are used as a summary index of demographic changes. Fertility is measured as the log number of births in a cell. Regressions are weighted by the group-level cell size (with the exception of "Fertility"). All regressions control for tract characteristics (excluding the dependent variable of interest), interacted with quadratic trends. Multiple births are dropped from regressions. Regressions are weighted by the group-level cell size. Standard errors two-way clustered by plant and year.

A Appendix Tables: Not For Publication

Table A1: The Effect of Toxic Plants on Local Housing Values and Low Birthweight: Using 2-4 Mile Radius Comparison Group

	<u>0-0.5 Miles</u> (1)	<u>0.5-1 Miles</u> (2)	<u>0.5-1 Miles</u> (3)	<u>0.5-1 Miles</u> (4)	<u>0-1 Miles</u> (5)	<u>0-1 Miles</u> (6)	<u>0-1 Miles (+/- 2 years)</u> (7)	<u>0-1 Miles (+/- 2 years)</u> (8)
Panel A: Estimated Effect of Plant Operation on Housing Values								
1(Plant Operating) \times Near	-0.032*** (0.009)	-0.026*** (0.008)	-0.013** (0.007)	-0.017*** (0.006)	-0.018*** (0.007)	-0.019*** (0.006)	-0.011* (0.006)	-0.012*** (0.005)
N	34736	34736	34736	34736	34736	34736	30492	30492
PlantCount	2171	2171	2171	2171	2171	2171	2171	2171
Panel B: Estimated Effect of Plant Operation on Low Birthweight								
1(Plant Operating) \times Near	0.0001 (0.0011)	-0.0000 (0.0011)	0.0009* (0.0006)	0.0011** (0.0005)	0.0007 (0.0006)	0.0008 (0.0005)	0.0017** (0.0008)	0.0020*** (0.0008)
N	88922	88922	88922	88922	88922	88922	63301	62984
PlantCount	3438	3438	3438	3438	3438	3438	3438	3438
Plant \times Distance-Bin FE	X	X	X	X	X	X	X	X
State \times Year FE	X		X		X		X	
Plant \times Year FE		X		X		X		X

NOTES: This table reports regression coefficients from 16 separate regressions, 8 per panel. The dependent variable in Panel A is housing values (in logs), and the dependent variable in Panel B is the mean incidence of low birthweight. The data have been aggregated to plant by distance by year cells, and in Panel B have been adjusted for maternal characteristics. The mean incidence of low birthweight in our sample is 0.07. Both the regression sample and the indicator variable “Near” change as one moves across the columns, indicated by the column headings. For example, the specification in columns (1) and (2) examines how group-level outcomes within 0.5 miles of a plant (i.e. “Near”) respond to plant operating status, relative to a comparison group. The comparison group in all columns is observations between 2 and 4 miles from a plant. In columns (7) and (8), the sample removes observations more than two years before and after changes in plant activity. All regressions control for census tract characteristics (interacted with quadratic trends), and regressions are weighted by the group-level cell size. Multiple births are dropped from the regressions in Panel B. Standard errors are two-way clustered by plant and year.

Table A2: The Effect of Toxic Plants on Local Housing Prices and Low Birthweight, Distance Radius Specification

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
	0-0.5	0-0.5	0.5-1	0.5-1	1-1.5	1-1.5	1.5-2	1.5-2	0-1	0-1	1-2	1-2
Panel A: Estimated Effect of Plant Operation on Housing Values												
1 (Plant Operating)	-0.018** (0.009)	-0.018** (0.008)	-0.011 (0.007)	-0.013* (0.007)	-0.002 (0.006)	-0.006 (0.007)	0.004 (0.006)	-0.000 (0.006)	-0.015** (0.007)	-0.016** (0.007)	0.000 (0.006)	-0.003 (0.006)
N	1736	1736	1736	1736	1736	1736	15976	15976	17368	17368	17368	17368
PlantCount	2167	2167	2171	2171	2171	2171	1997	1997	2171	2171	2171	2171
Panel B: Estimated Effect of Plant Operation on Low Birthweight												
1 (Plant Operating)	0.0004 (0.0011)	0.0003 (0.0012)	0.0012** (0.0005)	0.0012** (0.0005)	-0.0012* (0.0007)	-0.0012* (0.0007)	-0.0003 (0.0004)	-0.0002 (0.0005)	0.0009 (0.0006)	0.0009 (0.0006)	-0.0003 (0.0003)	-0.0003 (0.0003)
N	42077	42077	42140	42140	42114	42114	40556	40556	74890	74890	75002	75002
PlantCount	3254	3254	3256	3256	3256	3256	3136	3136	5787	5787	5794	5794
Plant FE	X	X	X	X	X	X	X	X	X	X	X	X
Year FE	X		X	X	X		X		X		X	
State × Year FE		X	X	X	X	X	X	X		X		X

NOTES: This table reports regression coefficients from 24 separate regressions, 12 per panel. The dependent variable in Panel A is housing values (in logs), and the dependent variable in Panel B is the mean incidence of low birthweight. The data have been aggregated to plant by distance by year cells, and in Panel B have been adjusted for maternal characteristics. The mean incidence of low birthweight in our sample is 0.07. The regression sample changes as one moves across the columns, indicated by the column headings. For example, the estimated coefficients in columns (1) and (2) correspond to the effect of plant operating status within 0.5 miles of a plant. All regressions control for census tract characteristics (interacted with quadratic trends), and regressions are weighted by the group-level cell size. Multiple births are dropped from the regressions in Panel B. Standard errors are two-way clustered by plant and year.